# Daily Digest

## Senate

### Chamber Action

Routine Proceedings, pages S10875-S10961

**Measures Introduced:** Ten bills were introduced, as follows: S. 1583–1592. Page \$10929

**Measures Passed:** 

Indian Health Service Position: Senate passed S. 299, to elevate the position of Director of the Indian Health Service within the Department of Health and Human Services to Assistant Secretary for Indian Health, after agreeing to a committee amendment.

Pages S10955-56

Native American Business Development, Trade Promotion, and Tourism Act: Senate passed S. 401, to provide for business development and trade promotion for Native Americans, after agreeing to a committee amendment in the nature of a substitute.

Pages S10956-58

Indian Tribal Economic Development and Contract Encouragement Act: Senate passed S. 613, to encourage Indian economic development, and to provide for the disclosure of Indian tribal sovereign immunity in contracts involving Indian tribes, after agreeing to a committee amendment in the nature of a substitute.

Page S10958

Indian Tribal Regulatory Reform and Business Development Act: Senate passed S. 614, to provide for regulatory reform in order to encourage investment, business, and economic development with respect to activities conducted on Indian lands, after agreeing to a committee amendment in the nature of a substitute.

Pages S10958–59

Alaska Native and American Indian Direct Reimbursement Act: Senate passed S. 406, to amend the Indian Health Care Improvement Act to make permanent the demonstration program that allows for direct billing of medicare, medicaid, and other third party payors, and to expand the eligibility under such program to other tribes and tribal organizations, after agreeing to a committee amendment in the nature of a substitute. Pages \$10959-60

Transportation Appropriations: Senate began consideration of H.R. 2084, making appropriations for

the Department of Transportation and related agencies for the fiscal year ending September 30, 2000, taking action on the following amendments proposed thereto:

Pages \$10875-79, \$10892-\$10923

Adopted:

Wyden Modified Amendment No. 1625, to make available funds for the investigation of unfair or deceptive practices and unfair methods of competition by air carriers, foreign air carriers, and ticket agents involving the failure to disclose information on the over booking of flights.

Pages \$10875-79

Wyden Amendment No. 1626, to make available funds for the investigation of unfair or deceptive practices and unfair methods of competition by air carriers and foreign air carrier involving denying airline consumers access to information on the lowest fare available.

Pages \$10875-79

Shelby (for Daschle) Amendment No. 1661, to make available funds for apportionment to the sponsors of primary airports taking account of temporary air service interruptions to those airports.

Page S10907

Shelby (for Inhofe) Modified Amendment No. 1663, to express the sense of the Congress that the Administrator of the Federal Aviation Administration should develop a national policy and related procedures concerning the interface of the Terminal Automated Radar Display and Information System and en route surveillance systems for Visual Flight Rule (VFR) air traffic control towers.

Page \$10907

By a unanimous vote of 94 yeas (Vote No. 276), Helms Amendment No. 1658, expressing the sense of the Senate that the United States Census Bureau should include marital status on the short form census questionnaire to be distributed to the majority of American households for the 2000 decennial census.

Pages \$10906-07, \$10921-22

Rejected:

By 40 yeas to 55 nays (Vote No. 275), Gorton Amendment No. 1677, to express the sense of the Senate concerning corporate average fuel economy (CAFÉ) standards for sport utility vehicles and other light trucks.

Pages \$10892-99, \$10907-21

During consideration of this measure today, Senate also took the following action:

By 63 yeas to 34 nays (Vote No. 274), provision beginning on page 21, line 1 through page 22, line 11, relating to the distribution of revenue aligned budget authority (RABA), of the committee-reported bill, was voted to be germane. Subsequently, the point of order, that the RABA provision is legislation on an appropriations bill which violates Rule XVI of the Standing Rules of the Senate, thus fell.

Page S10906

A unanimous-consent agreement was reached providing for further consideration of the bill, on Thursday, September 16, 1999.

Page \$10960

Treasury/Postal Service Appropriations Conference Report—Agreement: A unanimous-consent-time agreement was reached providing for the consideration of the conference report on H.R. 2490, making appropriations for the Treasury Department, the United States Postal Service, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 2000, on Thursday, September 16, 1999, with a vote on adoption to occur thereon.

Page S10955

Messages From the House:

Communications:

Statements on Introduced Bills:

Additional Cosponsors:

Amendments Submitted:

Pages \$10927–28

Pages \$10928–29

Pages \$10929–47

Pages \$10947–48

Notices of Hearings: Page \$10951

Authority for Committees: Pages \$10951-52
Additional Statements: Pages \$10952-55

Record Votes: Three record votes were taken today. (Total—276)

Pages \$10906, \$10921-22

**Adjournment:** Senate convened at 10:01 a.m., and adjourned at 8:24 p.m., until 9:30 a.m., on Thursday, September 16, 1999. (For Senate's program, see the remarks of the Acting Majority Leader in today's Record on pages S10960–61.)

## Committee Meetings

(Committees not listed did not meet)

#### APPROPRIATIONS—VA/HUD

Committee on Appropriations: Subcommittee on VA, HUD, and Independent Agencies approved for full committee consideration an original bill making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 2000.

#### TELEMEDICINE TECHNOLOGIES

Committee on Commerce, Science, and Transportation: Subcommittee on Science, Technology, and Space concluded hearings on how telemedicine technologies are impacting rural health care, after receiving testimony from James Brick, West Virginia University Department of Medicine (Robert C. Byrd Health Science Center), Morgantown; Sam Burgiss, University of Tennessee Medical Center, Knoxville; Richard Ferrans, Louisiana State University School of Medicine, New Orleans; Lt. Col. Ronald K. Poropatich, USA, Walter Reed Army Medical Center, Washington, D.C., on behalf of the American Telemedicine Association; and Aaron S. Waitz, Eastman Kodak Company, Allendale, New Jersey.

#### **NOMINATIONS**

Committee on Energy and Natural Resources: Committee concluded hearings on the nominations of David J. Hayes, of Virginia, to be Deputy Secretary of the Interior, Sylvia V. Baca, of New Mexico, to be Assistant Secretary of the Interior for Land and Minerals Management, and Ivan Itkin, of Pennsylvania, to be Director of the Office of Civilian Radioactive Waste Management, Department of Energy, after the nominees testified and answered questions in their own behalf. Ms. Baca was introduced by Senator Domenici, and Mr. Itkin was introduced by Senator Spector.

#### NOMINATIONS

Committee on Finance: Committee concluded hearings on the nominations of James G. Huse, Jr., of Maryland, to be Inspector General, Social Security Administration, and Neal S. Wolin, of Illinois, to be General Counsel for the Department of the Treasury, after the nominees testified and answered questions in their own behalf.

#### **NOMINATION**

Committee on Governmental Affairs: Committee concluded hearings on the nomination of Sally Katzen, of the District of Columbia, to be Deputy Director for Management, Office of Management and Budget, after the nominee, who was introduced by Senator Levin, testified and answered questions in her own behalf.

#### FALN MEMBERS CLEMENCY

Committee on the Judiciary: Committee held hearings to examine certain implications of the President's grant of clemency for members of the Armed Forces of National Liberation (the FALN), receiving testimony from Puerto Rico Representative Angel M. Cintron, San Juan; Gilbert G. Gallegos, Grand Lodge Fraternal Order of Police, Washington, D.C.; Rev. C. Nozomi Ikuta, United Church of Christ, Cleveland, Ohio; Rocco Pascarella, Washingtonville,

New York; William P. Newhall, New York, New York; Donald R. Wofford, Wilmington, North Carolina; and Richard S. Hahn, Long Beach, California

Hearings recessed subject to call.

#### **BUSINESS MEETING**

Committee on Rules and Administration: Committee ordered favorably reported an original resolution authorizing expenditures by committees of the Senate for the period October 1, 1999 through September 30, 2000, and October 1, 2000 through February 28, 2001.

#### INDIAN CONTRACT SUPPORT COSTS

Committee on Indian Affairs: Committee concluded oversight hearings on the contracting provisions of the Indian Self-Determination and Education Assistance Act, focusing on shortfalls in contract support costs and alternatives for funding them, after receiv-

ing testimony from Jim Wells, Director, Energy, Resources and Science Issues, Resources, Community, and Economic Development Division, General Accounting Office; Kevin Gover, Assistant Secretary of the Interior for Indian Affairs; Michel E. Lincoln, Deputy Director, Indian Health Service, Department of Health and Human Services; Edward K. Thomas, Central Council of Tlingit and Haida Indian Tribes of Alaska, Juneau; W. Ron Allen, National Congress of American Indians, Washington, D.C.; Mayor Timothy E. Gilmartin, Metlakatla, Alaska, on behalf of the Metlakatla Indian Community-Annette Island Reserve; and Lloyd Miller, Sonosky, Chambers, Sachse, Miller and Munson, Anchorage, Alaska.

#### **INTELLIGENCE**

*Select Committee on Intelligence:* Committee held closed hearings on intelligence matters, receiving testimony from officials of the intelligence community.

Committee will meet again tomorrow.

## House of Representatives

### Chamber Action

**Bills Introduced:** 15 public bills, H.R. 2868–2882, and 1 resolution, H.J. Res. 66, were introduced.

Pages H8374-75

**Reports Filed:** Reports were filed today as follows: H.R. 28, to provide for greater access to child care services for Federal employees (H. Rept. 106–323 Pt. 1); and

H. Res. 294, providing for consideration of H.R. 1402, to require the Secretary of Agriculture to implement the Class I milk price structure known as Option 1A as part of the implementation of the final rule to consolidate Federal milk marketing orders (H. Rept. 106–324).

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he designated Representative Ewing to act as Speaker pro tempore for today. Page H8293

Defense Authorization: The House agreed to the conference report on S. 1059, to authorize appropriations for fiscal year 2000 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Forces by a recorded vote of 424 ayes to 45 noes, Roll No. 424.

Pages H8295–H8318

Rejected the Dingell motion to recommit the conference report to the committee on conference with instructions to insist on striking all provisions that

limit any existing authority of the Secretary to direct the National Nuclear Security Administration by a yea and nay vote of 139 yeas to 281 nays, Roll No. 423. Pages H8316–17

Civil Aviation Research and Development Authorization: The House passed H.R. 1551, to authorize the Federal Aviation Administration's civil aviation research and development programs for fiscal years 2000 and 2001.

Pages H8320–24

Agreed to the committee amendment in the nature of a substitute made in order by the rule.

Page H8324

Agreed to:

The Sensenbrenner amendment that strikes the authorization of several research and development activities of the FAA that were authorized by H.R. 1000, the Aviation and Investment and Reform Act for the 21st Century;

Pages H8323–24

The Traficant amendment that encourages the FAA to conduct research on the laser visual guidance landing system; and Page H8324

The Traficant amendment that insures the compliance of the "Buy American Act", expresses the sense of Congress to support the purchase of American-made equipment and products, and prohibits contracts to those who affix a "Made in America" inscription to any product that is not made in the United States.

Page H8324

H. Res. 290, the rule that provided for consideration of the bill was agreed to by voice vote.

Pages H8319-20

Department of Energy Research, Development, and Demonstration Authorization: The House passed H.R. 1655, to authorize appropriations for fiscal years 2000 and 2001 for the civilian energy and scientific research, development, and demonstration and related commercial application of energy technology programs, projects, and activities of the Department of Energy.

Pages H8324–38

Agreed to the committee amendment in the nature of a substitute made in order by the rule.

Page H8338

Agreed to:

The Sensenbrenner amendment that clarifies GAO report requirements and includes the Lawrence Livermore, Sandia, and Los Alamos national laboratories and the Y-12 Plant to the list of laboratories which prohibit citizens of certain foreign nations from entering classified areas;

Pages H8331-32

The Traficant amendment that insures the compliance of the "Buy American Act," expresses the sense of Congress to support the purchase of American-made equipment and products, and prohibits contracts to those who affix a "Made in America" inscription to any product that is not made in the United States;

Page H8332

The Andrews amendment that designates \$2 million for biometric technology security; Page H8332

The Udall of Colorado amendment that increases funding for energy technology and conservation research and development programs; Pages H8332-34

The Stupak amendment that prohibits the Secretary from selecting a route for the transportation of Mixed Oxide Fuel from Los Alamos, New Mexico to Chalk River, Canada without issuing a rule based on the record after an opportunity for agency hearing;

Pages H8334-36

The Berkley amendment that authorizes \$2 million to establish a nuclear waste transmutation research and development program; and Pages H8336-37

The Jackson-Lee of Texas amendment that expresses the sense of the Congress that the Department of Energy should increase its efforts to recruit and employ qualified minorities for carrying out the research and development functions of the Department.

Pages H8337–38

H. Res. 289, the rule that provided for consideration of the bill was agreed to by voice vote.

Pages H8318-19

Treasury, Postal, and General Government Appropriations: The House agreed to the conference report on H.R. 2490, making appropriations for the Treasury Department, the United States Postal Serv-

ice, the Executive Office of the President, and certain Independent Agencies, for the fiscal year ending September 30, 2000 by a yea and nay vote of 292 yeas to 126 nays, Roll No. 426.

Pages H8338-52

Rejected the Murtha motion to recommit the report to the conference committee by a yea and nay vote of 61 yeas to 359 nays, Roll No. 425.

Page H8351

Meeting Hour—Friday, September 17: Agreed that when the House adjourns today, it adjourn to meet at 10 a.m. on Friday, September 17.

Page H8352

Meeting Hour—Tuesday, September 21: Agreed that when the House adjourns on Friday, September 17, it adjourn to meet at 12:30 p.m. on Tuesday, September 21 for morning-hour debates. Page H8352

Calendar Wednesday: Agreed to dispense with the Calendar Wednesday business on Wednesday, September 22.

Page H8352

**Quorum Calls—Votes:** Three yea and nay votes and one recorded vote developed during the proceedings of the House today and appear on pages H8316–17, H8317–18, H8351, and H8351–52. There were no quorum calls.

**Adjournment:** The House met at 10:00 a.m. and adjourned at 6:55 p.m.

## Committee Meetings

#### **FAMILY FINANCIAL CRISIS**

Committee on Agriculture: Concluded hearings to review the farm financial crisis. Testimony was heard from Dan Glickman, Secretary of Agriculture.

## AMERICAN HOMEOWNERSHIP AND ECONOMIC OPPORTUNITY ACT

Committee on Banking and Financial Services: Subcommittee on Housing and Community Development held a hearing on H.R. 1776, American Homeownership and Economic Opportunity Act of 1999. Testimony was heard from William Apgar, Assistant Secretary, Housing-Federal Housing Commissioner, Department of Housing and Urban Development; and public witnesses.

#### **BALANCED BUDGET ACT**

Committee on Commerce: Subcommittee on Health and Environment held a hearing on the Balanced Budget Act of 1997: Impact on Cost Savings and Patient Care. Testimony was heard from Mike Hash, Deputy Administrator, Health Care Financing Administration, Department of Health and Human Services; William J. Scanlon, Director, Health Financing and Public Health, GAO; Daniel L. Crippen, Director,

CBO; Murry Ross, Executive Director, Medicare Payment Advisory Council; and public witnesses.

## OVERSIGHT—BROADCAST OWNERSHIP REGULATIONS

Committee on Commerce: Subcommittee on Telecommunications, Trade, and Consumer Protection held an oversight hearing on Broadcast Ownership Regulations. Testimony was heard from public witnesses.

#### **OLDER AMERICANS ACT AMENDMENTS**

Committee on Education and the Workforce: Ordered reported, as amended, H.R. 782, Older Americans Act Amendments of 1999.

#### Y2K COMPUTER PROBLEM

Committee on Government Reform: Subcommittee on Government Management, Information, and Technology held a hearing on The Y2K Computer Problem: Implications for International Travel. Testimony was heard from John O'Keefe, Special Representative for the Year 2000, Department of State; David Jhirad, Senior Adviser, Multilateral and Bilateral Affairs, Department of Energy; and a public witness.

#### **BALKANS OVERSIGHT**

Committee on International Relations: Held a hearing on Balkans Oversight I: Corruption in Bosnia. Testimony was heard from the following officials of the Department of State: Larry C. Napper, Coordinator, Support for Eastern European Assistance; and David Dlouhy, Special Advisor, Bosnia Implementation; and Craig Buck, Mission Director, Bosnia-Herzegovina, Kosovo and Montenegro, AID, U.S. International Development Cooperation Agency.

## EAST TIMOR RESOLUTION; TAIWAN, THE PRC, AND THE TAIWAN SECURITY ENHANCEMENT ACT

Committee on International Relations: Subcommittee on Asia and the Pacific approved for full Committee action H. Res. 292, expressing the sense of the House of Representatives regarding the referendum in East Timor, calling on the Government of Indonesia to assist in the termination of the current civil unrest and violence in East Timor; and supporting a United Nations Security Council-endorsed multinational force for East Timor.

The Subcommittee also held a hearing on Taiwan, the PRC, and the Taiwan Security Enhancement Act. Testimony was heard from Senator Thomas; Susan Shirk, Deputy Assistant Secretary, East Asian and Pacific Affairs, Department of State; Kurt Campbell, Deputy Assistant Secretary, Asia and Pa-

cific Affairs, Department of Defense; and public witnesses.

#### SPECIAL COUNSEL ACT

Committee on the Judiciary: Subcommittee on Commercial and Administrative Law held a hearing on H.R. 2083, Special Counsel Act of 1999. Testimony was heard from James K. Robinson, Assistant Attorney General, Criminal Division, Department of Justice; and public witnesses.

## PRIVATE PROPERTY RIGHTS IMPLEMENTATION ACT

Committee on the Judiciary: Subcommittee on the Constitution held a hearing on H.R. 2372, Private Property Rights Implementation Act of 1999. Testimony was heard from Joseph Barbieri, Deputy Attorney General, State of California; and public witnesses.

## INDIAN FEDERAL RECOGNITION ADMINISTRATIVE PROCEDURES ACT

Committee on Resources: Held a hearing on H.R. 361, Indian Federal Recognition Administrative Procedures Act. Testimony was heard from Representative McIntyre; Loretta Tuell, Acting Director, Office of Tribal Services, Bureau of Indian Affairs, Department of the Interior; and public witnesses.

#### FEDERAL MILK MARKETING ORDERS

Committee on Rules: Granted, by voice vote, a structured rule providing 1 hour of debate on H.R. 1402, to require the Secretary of Agriculture to implement the Class I milk price structure known as Option 1–A as part of the implementation of the final rule to consolidate Federal milk marketing orders. The rule waives clause 3 of rule XIII (requiring the inclusion in the report of a CBO cost estimate and a statement on certain budget matters if the measure includes new budget or entitlement authority) and section 308(a) of the Congressional Budget Act (requiring a Congressional Budget Office cost estimate in the committee report on any legislation containing new budget authority) against consideration of the bill. The rule makes in order the Committee on Agriculture amendment in the nature of a substitute as an original bill for the purpose of amendment, modified by the amendments printed in part A in the report of the Committee on Rules accompanying the resolution. The rule provides that the amendment in the nature of a substitute is considered as read.

The rule waives clause 7 of rule XVI (prohibiting nongermane amendments) against the amendment in the nature of a substitute. The rule makes in order only those amendments printed in part B of the Rules Committee report accompanying the resolution. The rule provides that amendments made in

order may be offered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment except as specified in the report, and shall not be subject to a demand for division of the question in the House or in the Committee of the Whole. The rule waives all points of order against the amendments printed in the report.

The rule permits the Chairman of the Committee of the Whole to postpone votes during consideration of the bill, and to reduce voting time to five minutes on a postponed question if the vote follows a fifteen minute vote. Finally, the rule provides one motion to recommit with or without instructions. Testimony was heard from Representatives Pombo, Boehner, Manzullo, Blunt, Green of Wisconsin, Ryan of Wisconsin, Sweeney, Stenholm, Peterson of Minnesota, Dooley of California, Minge, Obey, Sanders, Kind, Baldwin and Crowley.

#### PILOT FATIGUE

Committee on Transportation and Infrastructure: Subcommittee on Aviation concluded hearings on Pilot Fatigue, Part II. Testimony was heard from public witnesses.

#### AIRCRAFT ELECTRICAL SYSTEM SAFETY

Committee on Transportation and Infrastructure: Subcommittee on Oversight, Investigations, and Emergency Management held a hearing on Aircraft Electrical System Safety. Testimony was heard from Bernard Loeb, Director, Office of Aviation Safety, National Transportation Safety Board; Thomas McSweeny, Associate Administrator, Regulation and Certification, FAA, Department of Transportation; and public witnesses.

## COMMITTEE MEETINGS FOR THURSDAY, SEPTEMBER 16, 1999

(Committee meetings are open unless otherwise indicated)

#### Senate

Committee on Appropriations: business meeting to mark up proposed legislation making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 2000, 3 p.m., SD–106.

*Committee on Energy and Natural Resources:* Subcommittee on Forests and Public Land Management, to hold hearings on the Administration's Northwest Forest Plan, 2:30

p.m., SD-366.

Committee on Foreign Relations: to hold hearings on foreign missile developments and the ballistic missile threat to the United States through 2015, 2:30 p.m., SD-419.

Committee on Governmental Affairs: Permanent Subcommittee on Investigations, to hold hearings on the practices and operations of the securities day trading industry, 9:30 a.m., SD-628.

Subcommittee on International Security, Proliferation and Federal Services, to hold hearings on the annual report of the Postmaster General 2 p.m. SD-628

port of the Postmaster General, 2 p.m., SD–628.

Committee on Health, Education, Labor, and Pensions: Subcommittee on Public Health, to hold hearings to examine issues relating to children's health, 10 a.m., SD–430.

Select Committee on Intelligence: to hold closed hearings on

pending intelligence matters, 2 p.m., SH-219.

Committee on the Judiciary: business meeting to mark up S. J. Res.3, proposing an amendment to the Constitution of the United States to protect the rights of crime victims; the nomination of Robert Raben, of Florida, to be an Assistant Attorney General; and S. Res. 178, designating the week beginning September 19, 1999, as "National Historically Black Colleges and Universities Week", and other pending committee business, 10 a.m., SD-226.

Subcommittee on Youth Violence, to hold oversight hearings on activities of the Office of Justice Program and to examine a proposed reorganization plan, 2 p.m., SD–226.

#### House

Committee on Resources, oversight hearing on the enforcement of Federal laws and the use of Federal funds in the Northern Mariana Islands, 11 a.m., 1324 Longworth.

Next Meeting of the SENATE 9:30 a.m., Thursday, September 16 Next Meeting of the HOUSE OF REPRESENTATIVES 10 a.m. Friday, September 17

#### Senate Chamber

Program for Thursday: Senate will continue consideration of H.R. 2084, Transportation Appropriations.

At 10 a.m., Senate will consider the conference report on H.R. 2490, Treasury/Postal Service Appropriations.

#### **House Chamber**

**Program for Thursday:** The House is not in session.

#### Extension of Remarks, as inserted in this issue

#### HOUSE

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